

Monitoring anticorruption policy implementation

Analysis of the Results

Alexander Gerganov

Senior Analyst, Center for the Study of Democracy; Assistant Professor at the Institute for Philosophy and Sociology, BAS

First specialized regional training for R2G4P members, 09 July 2021

Implemented by:







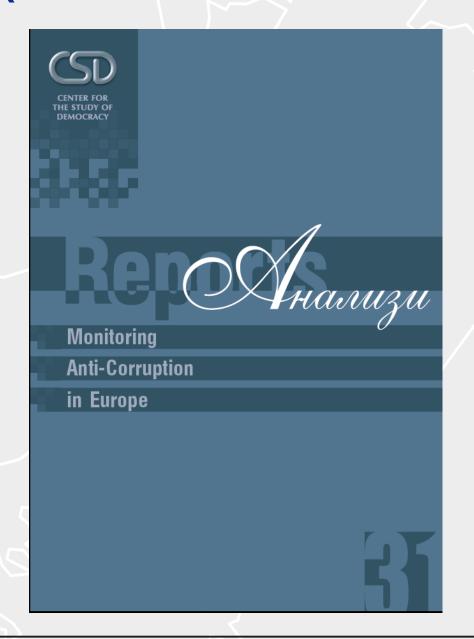


The R2G4P project, coordinated by the Center for the Study of Democracy, Bulgaria benefits from a € 1.5 million grant from Iceland, Liechtenstein and Norway through the EEA and Norway Grants Fund for Regional Cooperation. The aim of the project is to implement shared anti-corruption and good governance solutions in Southeast Europe through innovative practices and public-private partnerships.

MACPI Book

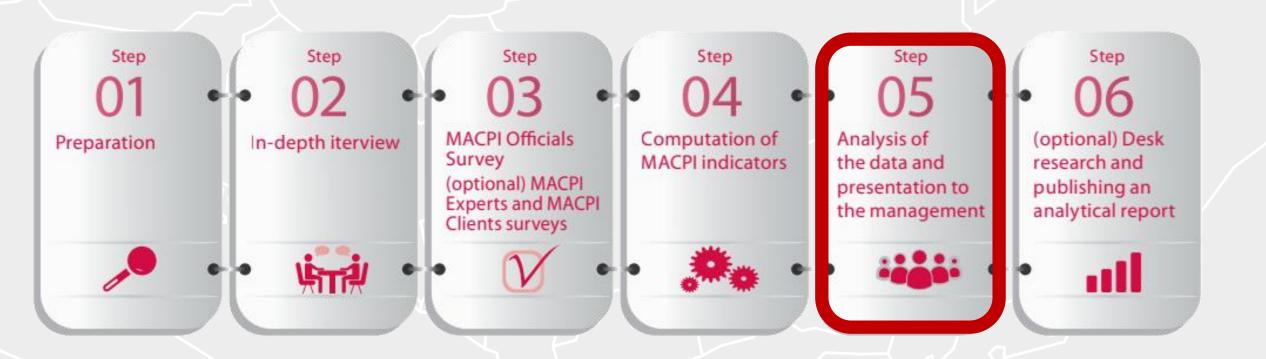
Monitoring Anti-Corruption in Europe. Bridging Policy Evaluation and Corruption Measurement







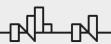
Stages of MACPI implementation





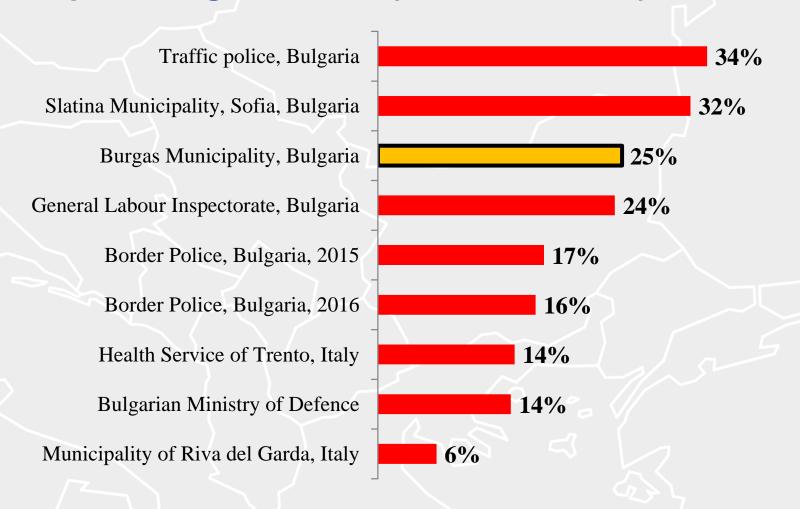
MACPI Analysis

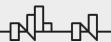
- ► Ranking the anticorruption policies in terms of implementability, implementation, and effectiveness and ranking the activities in terms of corruption pressure.
- Vulnerability zones: analyzing corruption pressure for the different activities of the organization and finding gaps in the AC policies coverage
- ▶ **Discrepancies analysis**: comparisons between different groups officials with and without management functions, external experts, clients.
- Long-term monitoring: Dynamics of actual and estimated corruption pressure;
 Effects of the changes in the anti-corruption policies setup on actual and estimated corruption pressure



Actual corruption pressure

Reported by officials in the assessed public organizations (MACPI Officials)

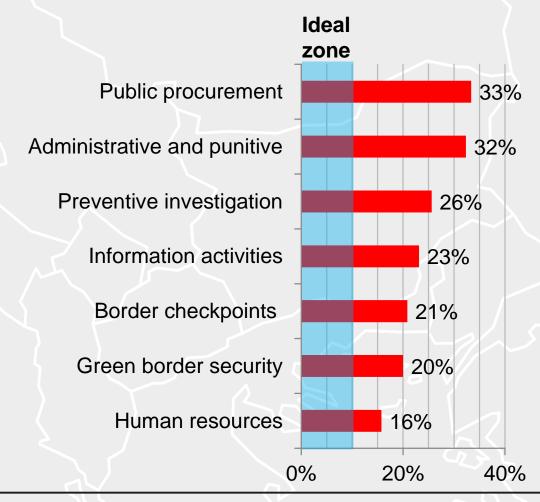






Estimated corruption pressure (activities)

Average estimated corruption pressure for the different activities (Bulgarian Border Police)



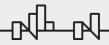


MACPI Analysis, examples

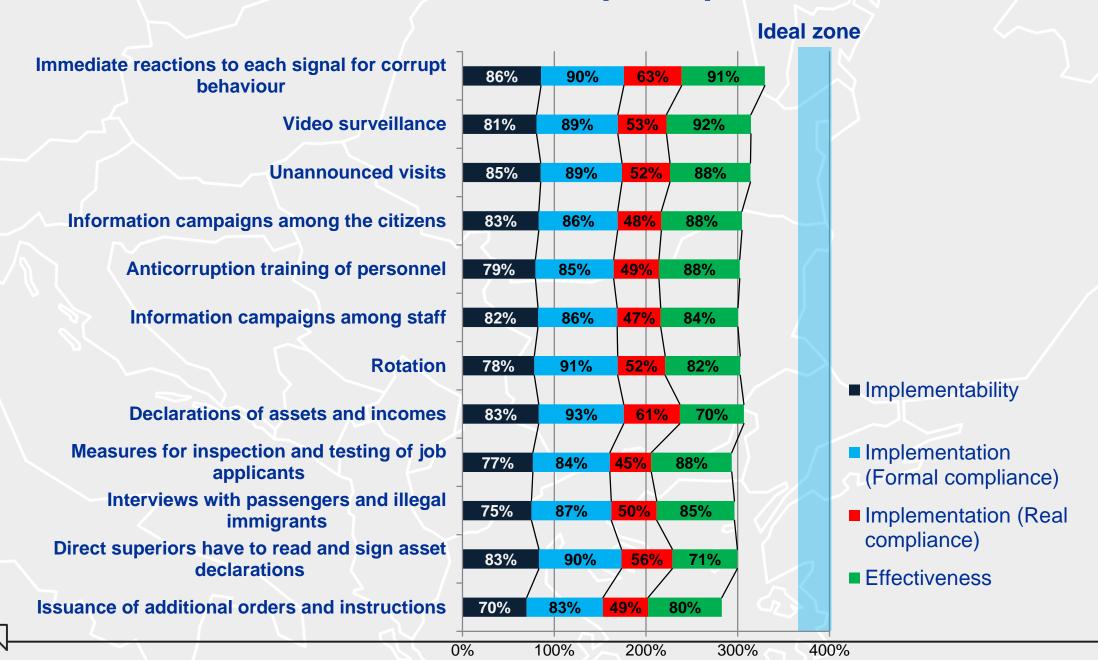
Policies/ Activities Bulgarian Ministry of Defence	Activity 1	Activity 2	Activity 3	Activity 4	Activity 5	Activity 6	Activity 7	Activity 8	Activity 9	Activity 10
Actual corruption pressure	27%	13%	20%	29%	17%	17%	17%	19%	26%	16%
AC Policy 1	14%	83%	58%	15%	15%	48%	17%	25%	17%	23%
AC Policy 2	7%	92%	65%	17%	27%	45%	19%	35%	16%	34%
AC Policy 3	32%	79%	59%	25%	43%	49%	24%	46%	29%	50%
AC Policy 4	8%	85%	55%	14%	52%	46%	17%	32%	43%	31%
AC Policy 5	50%	61%	42%	35%	39%	44%	38%	48%	41%	53%
AC Policy 6	56%	70%	56%	36%	40%	57%	42%	55%	40%	58%
AC Policy 7	85%	13%	9%	9%	10%	11%	62%	7%	6%	27%
AC Policy 8	62%	54%	41%	16%	25%	22%	79%	29%	22%	42%
AC Policy 9	60%	82%	62%	40%	53%	60%	48%	58%	49%	53%
AC Policy 10	4%	92%	50%	16%	15%	39%	16%	28%	15%	28%
AC Policy 11	5%	86%	35%	18%	9%	35%	18%	24%	9%	14%

MACPI Analysis, examples

Policies/ Activities Bulgarian Ministry of Defence	Public procurement	Preparation of tenders and specifications, participation in procurement and contracting, issuing licenses and certificates of quality
Actual corruption pressure	13%	20%
AC Policy 1	83%	58%
AC Policy 2	92%	65%
AC Policy 3	79%	59%
AC Policy 4	85%	55%
AC Policy 5	61%	42%
AC Policy 6	70%	56%
AC Policy 7	13%	9%
AC Policy 8	54%	41%
AC Policy 9	82%	62%
AC Policy 10	92%	50%
AC Policy 11	86%	35%

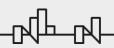


Assessment of anticorruption policies



AC policy assessment in Bulgarian Border Police

AC policies	Implementation						
AC policies	Form	Real compliance					
Bulgarian Border Police	Awareness (%)	Strict implementation (%)	Strict control (%)				
Declarations of assets and incomes	94	91	63				
Direct superiors have to read and sign asset declarations	91	89	60				
Immediate reactions to each signal for corrupt behaviour	94	87	62				
Information campaigns among staff	91	82	50				
Information campaigns among the citizens	93	79	51				
Issuance of additional orders and instructions	90	77	49				
Anticorruption training of personnel	90	81	48				
Video surveillance	89	88	50				
Rotation	93	89	54				
Unannounced visits	91	91 86					
Interviews with passengers and illegal immigrants	91	83	52				
Measures for inspection and testing of job applicants	88	79	44				



MACPI diagnostics cycle

MACPI benchmarking scan

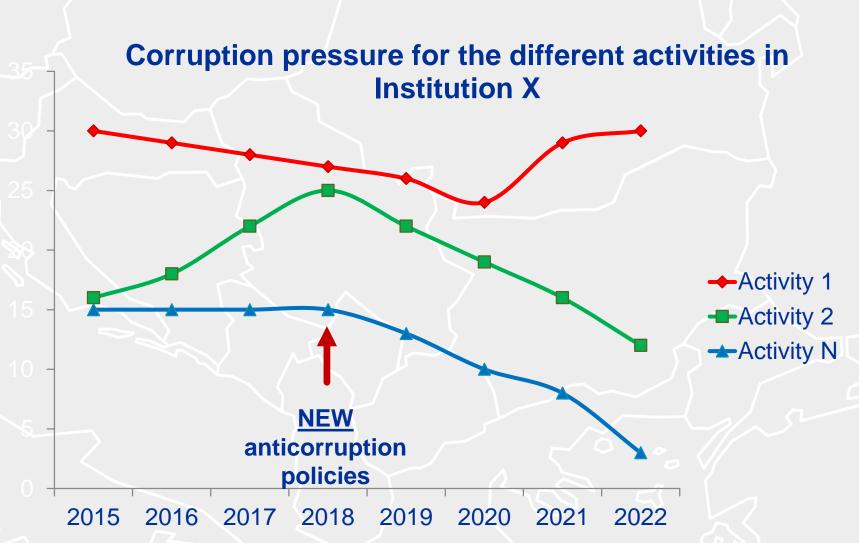
Anticorruption policy analysis

MACPI diagnostic scan

Design and implementation of new/adjusted policies



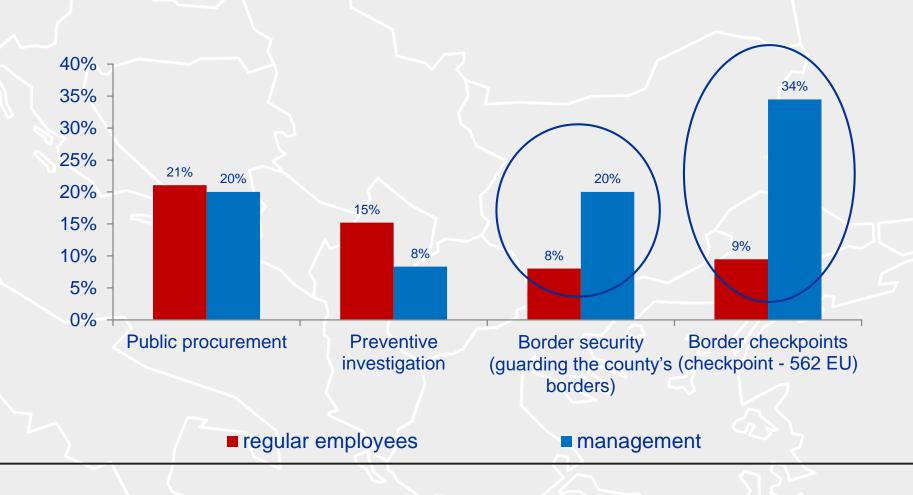
Corruption pressure trend in time (requires repeated MACPI assessments)





Discrepancies analysis Susceptibility to pressure from outside

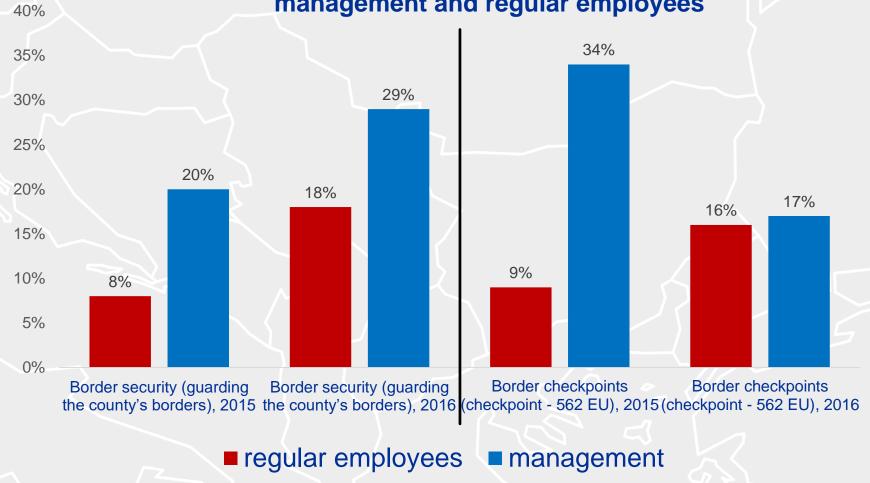
Susceptibility to pressure from outside (0 - 100%) for different activities: Bulgarian Border Police 2015

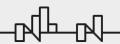


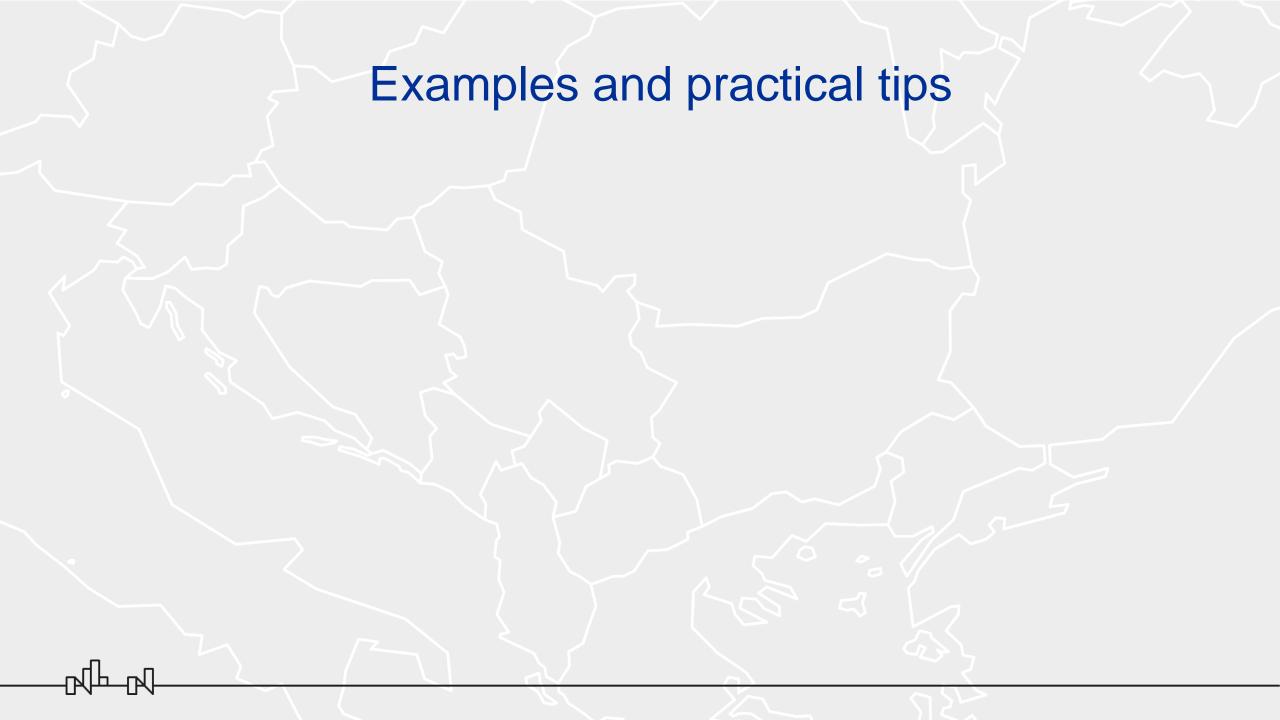


Discrepancies analysis Susceptibility to pressure from outside

Susceptibility to pressure from outside: 2015, 2016, management and regular employees







MACPI Technical Report

Activity 1	Indicator	All employees familiar with this activity	Experts	Clients	Employees with manage- ment functions	Employees without management functions	Rank (1-10) Empl	Rank (1-10) Exp
Corruption interest (risk	Abuse of power	Present	-	-	-	-	-	
recognized by the	Abuse of property	Absent	-	-	-	-		_
management)	Nepotism	Present	-	-	-	-		
	Clientelism	Present	-	-	-	-		
Number of respondents	Number of respondents answering the questions							
Actual corruption pressure (experience based)	Actual corruption pressure for this activity (% of respondents having actual experiences with this activity who were offered a bribe during the year preceding the survey)							
Estimated corruption pressure (assessment based)	Outside pressure associated with activity (external pressure for bribes: on a scale from 1 to 4, where 1 is no pressure at all, 4 is high pressure)							
	Susceptibility to pressure from outside (how likely are employees involved with this activity to accept bribes: scale from 1 to 4, where 1 is not likely at all, 4 is very likely)							
	Pressure from above likelihood (how likely is be for a superior to order his staff members to perform unauthorized activities: scale from 1 to 4, where 1 is not likely at all, 4 is very likely)							
	Evasion of regulations (how likely are citizens or companies to try to evade the existing rules: scale from 1 to 4, where 1 is not likely at all, 4 is very likely)							

MACPI Technical Report

Anticorruption policy coverage	Anticorruption policies relevant for this activity (% employees who indicated that the policy/measure is applicable to this activity)	Coverage	Coverage (categories)
	3. Policy 3	>70%	Good
	12. Policy 12	>70%	Good
	11. Policy 11	>70%	Good
	10. Policy 10	>70%	Good
	9. Policy 9	>70%	Good
	5. Policy 5	>70%	Good
	7. Policy 7	>70%	Good
	8. Policy 8	40-70%	Average
	2. Policy 2	40-70%	Average
	6. Policy 6	<40%	Low
	4. Policy 4	<40%	Low
	1. Policy 1	<40%	Low



MACPI Technical Report

			•					
Policy 1	Indicator	All employees familiar with this activity	Experts	Employees with manage-ment functions	Employees without manage-ment functions	Rank (1-10) Empl	Rank (1-10) Exp	7
Number of respondents	Number of respondents answering the questions							
Implementability	Ease of implementation (scale from 1 - "impossible to apply" to 4 – "very easily applicable")							
	Difficult to evade (scale from 1 – "it is very easy to evade" to 4 – "it is very difficult to evade")	I		I		I		
Implementation	Awareness (scale from 1 – "completely disagree" to 5 – "completely agree" that "this policy/ policy tool is well-known to the employees whom it concerns")							
	Strict implementation (scale from 1 – "completely disagree" to 5 – "completely agree" that "this policy/ policy tool is applied strictly")							
	Strict control (scale from 1 – "completely disagree" to 5 – "completely agree" that "there is strict control for the enforcement of this policy")			I		I		
Effectiveness	Estimated potential effectiveness (scale from 1 – " the number of corruption cases would remain the same, regardless of the implementation of the policy /policy tool" to 3 – "yes, it could greatly reduce them")	I		I		I		
	Estimated actual effectiveness (scale from 1 – "the corruption risk remains the same as without these measures" to 3 – "reduces the corruption risk a lot")							
	Practical effectiveness (scale from 1 – " the number of corruption cases will remain the same, if this policy/policy tool is gone" to 3 – "the number of corruption cases will increase a lot, if this policy/policy tool is gone")	I		I		I		

